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On May 31, 2019, Ofc. Nelson attempted to effectuate a routine misdemeanor arrest of
Jesse Sarey for disorderly conduct after efforts at de-escalation had failed. Ofc. Nelson was
met with violent resistance, including attempts by Sarey to take Ofc. Nelson's firearm. When
Sarey ripped Ofc. Nelson's knife off the front of his uniform a struggle ensued and Ofc. Nelson
shot and killed Sarey. On August 20, 2020, King County filed an information charging Ofc.
Nelson with murder in the second degree and assault in the first degree for the Sarey shooting.
Trial is currently scheduled for February 28, 2022.

Meanwhile, the scope of coroner's inquests has undergone significant changes. King County Executive Order PHL 7-1-4-EO (2020 EO) provides, in part, that the inquest administrator is to instruct the inquest jury "that it may not comment on fault . . . such as . . . the criminal or civil liability of a person." See Family of Damarius Butts v. Constantine, 98985-1, at *1 (Wash. July 15, 2021). The Supreme Court held that this provision violated RCW 36.24.070, which requires an inquest jury to determine "the means by which a person was killed" and "who is guilty thereof, if known." *Id*.

In response to this ruling, King County amended its inquest procedures with Executive Order PHL-7-1-5-EO (2021 EO). The 2021 EO provides, in relevant part,

> the panel must render a verdict setting out who was killed, when, where, how, by whom, and whether that killing was by criminal means. If the jury finds that the killing was by criminal means, the jury must identify who is guilty thereof, if known. The panel shall also make findings regarding whether the law enforcement officer complied with applicable law enforcement agency training and policy as they relate to the death.

2021 EO, Policy 14.2.

II. **ANALYSIS**

A. A STAY IS NECESSARY TO AVOID COMPROMISING OFC. NELSON'S PENDING CRIMINAL CASE.

The King County Prosecuting Attorney's Office has made clear through its discovery productions that it intends to attempt to introduce evidence from the Obet matter in the Sarey criminal trial in addition to evidence regarding other use of force occurrences and training

noted in Ofc. Nelson's personnel file. If the inquest proceeds without a stay, Ofc. Nelson will therefore be compelled to assert his Fifth Amendment right against self-incrimination in response to questions regarding the Obet matter, other prior use of force, policies and training. A stay is necessary to avoid compromising the criminal case. Granting a stay will also advance the fact-finding purpose of the inquest.

Policy 6.1 in the 2021 EO provides, in part, "[w]hen active criminal charges are pending against a law enforcement officer for the death of an individual, the County Executive may delay the inquest referral pending resolution of those charges in order to avoid compromising the criminal case." Policy 8.15 provides further that the inquest administrator "[m]ay stay an inquest where charges are pending against an accused person and the stay is necessary to avoid compromising the criminal case." 2021 EO.

The *Olympic Pipeline* factors are instructive in applying these policies here, and weigh in favor of granting a stay. *See King v. Olympic Pipeline Co.*, 104 Wash. App. 338, 352, 16 P.3d 45 (2000); *Chaffee v. Keller Rohrback LLP*, 200 Wash. App. 66, 78, 401 P.3d 418 (2017). *Olympic Pipeline* established that, in determining whether a stay of civil proceedings should be granted due to parallel criminal proceedings, the interests at stake are of constitutional magnitude and require careful consideration and protection. 104 Wn. App. at 348-69. This includes both the Fifth Amendment right against self-incrimination, to which the court must give "serious consideration," as well as the right to fully and fairly defend the civil claims, which is likewise of constitutional magnitude. *Id.* at 353, 362 (right to defend civil claims is a corollary of the right to sue and has "equivalent constitutional foundation"). In this case, Ofc. Nelson's right to defend himself in the inquest has gained importance due to the *Butts* decision and the 2021 EO, which now task the inquest panel with determining criminal culpability.

The non-exhaustive *Olympic Pipeline* factors to be considered include, but are not limited to, "the extent to which a party's right against self-incrimination is implicated in the civil proceedings," "the similarities between the civil and criminal cases," and "the plaintiffs'

interests in expeditious litigation and potential prejudice." *Chaffee*, 200 Wn. App. at 78 (quoting *Olympic Pipeline*, 104 Wn.App. at 352-53, 16 P.3d 45).

While Fifth Amendment considerations are not necessarily dispositive, they "must be given 'serious consideration' in the balancing of interests." *Chaffee*, 200 Wn. App. at 79 (citations omitted). "The Fifth Amendment privilege permits a person to refuse to testify at a criminal trial, or to refuse to answer official questions asked in any other proceeding, where the answer might tend to incriminate [the person] in future criminal proceedings." *Olympic Pipeline Co.*, 104 Wn.App. at 351. As the Court recognized in *Olympic Pipeline*, the pendency of parallel proceedings creates a "Hobson's choice" in which the Fifth Amendment right against self-incrimination of a witness is lost if the witness testifies in the civil proceeding, or conversely, if the witness exercises his Fifth Amendment right against self-incrimination, the truth-finding function of the civil proceeding is severely compromised, and the constitutional right to fully and fairly defend the civil claims is lost. *See* 104 Wn. App. at 349-66.

This is precisely the position Ofc. Nelson will be in if the inquest is not stayed. Although Ofc. Nelson maintains evidence from the inquest is irrelevant and inadmissible in the criminal matter, the State intends to use this evidence in prosecuting Ofc. Nelson. The State will also seek to introduce evidence obtained in the Obet inquest regarding officer training and police department policies against Ofc. Nelson in the pending criminal matter.

If the inquest is not stayed, Ofc. Nelson will be forced to either waive his Fifth Amendment rights or lose the ability to fully and fairly defend himself in the inquest proceeding. This is particularly problematic now that the inquest proceeding includes an assessment of criminal culpability. Allowing the inquest to proceed under these circumstances will hamper the fact-finding objective of the inquest and allow the King County Prosecutor's Office use the inquest proceedings as an unauthorized discovery tool for the criminal proceedings, placing Ofc. Nelson at an unfair disadvantage in both proceedings.

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The fact that Ofc. Nelson contests the admissibility of evidence from the Obet matter in the criminal proceeding does not alter the analysis. *Olympic Pipeline* held that Fifth Amendment rights are implicated where there is a genuine fear of self-incrimination. Id. at 354-55, 359. Thus, in *Olympic Pipeline*, the Supreme Court reversed the trial court (which had twice denied a stay) based on the moving parties' status as "potential" criminal defendants, and where they "believed" the status of the criminal investigation would be "clarified" in about five months. *Id.* at 347-48. Here, the evidence demonstrates a genuine fear of self-incrimination, despite Ofc. Nelson's position that it would be error for the trial court in the criminal proceeding to allow any evidence related to Obet. See id. at 359.

In Olympic Pipeline, it was the prosecution's belief that it would obtain evidence in the civil proceeding for use in the criminal proceeding that led the Court to conclude that there is "complete correspondence between the civil and criminal cases" under the "similarity" of proceedings factor. 104 Wn. App. at 358. Here, Ofc. Nelson will not be able to fully participate in the inquest without providing answers about the Obet matter, training, policies and even the Sarey incident. If he choses to provide those answers, Ofc. Nelson risks incriminating himself in the Sarey criminal trial. If he invokes to avoid potentially incriminating himself, the inquest inquiry will necessarily be limited.

For the reasons set out in this motion, this inquest should be stayed until resolution of Ofc. Nelson's pending criminal prosecution.

Respectfully submitted the 18th day of October, 2021.

/s/ Emma C. Scanlan Emma C. Scanlan, WSBA #37835 Attorney for Jeffrey Nelson

/s/ Timothy Leary Timothy Leary, WSBA #30355 Attorney for Jeffrey Nelson